# 3/16/77 [2]

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Mr. President:

Watson and Lipshutz concur with Stu.

Rick

March 16, 1977

Stu Eizenstat -

The attached was returned in the President's outbox and is forwarded to you for appropriate handling.

Rick Hutcheson

cc:
The Vice President
Midge Costanza
Hamilton Jordan
Bob Lipshutz
Frank Moore
Jody Powell
Jack Watson
Greg Schneiders

Re: Proposals on Openness in Government





proceed as appropriate.
No 619 p.r. Leal: THE WHITE HOUSE WASHINGTON

March 10, 1977

DOWN TO THE TALL SHOWING

MEMORANDUM FOR THE PRESIDENT

FROM:

Stu Eizenstat Ju

SUBJECT:

Proposals on Openness in Government

(Prepared At Your Request)

In response to your request to determine what steps could be taken by Executive action to bring great openness in government, Si Lazarus, Mary Schuman, and Rick Neustadt of my staff, together with Peter Petkas of Harrison Wellford's staff at OMB, have identified eight areas. In my initial memorandum on this subject last month, additional actions were enumerated. While Mr. Watson and Mr. Moore concurred with all the items, Ham and Jody felt a smaller number should be selected for action, and were concerned that taken together these items might be burdensome. Jody's original comments reflect he approved of most of the suggestions on substantive grounds. I have therefore taken a few of the original items out.

None would require on-going action by you or the White House staff after the implementation period indicated below. For each idea you approve we will prepare a decision memo detailing the proposed action.

This list does not include any reform measures that require legislation. It likewise does not touch on related matters, such as charters for the FBI and CIA, which relate to government reform, but not directly to openness.

A brief discussion of each proposal follows:

Actions that can be implemented within one month:

Logging by Executive Branch Officials of Communications from Outside Parties

This is a chief item on the Common Cause agenda. It could be made less burdensome by being limited to only Presidential appointees, rather than going down to the GS-16 level as Common Cause suggests. An Executive Order could be issued

> **Electrostatic Copy Made** for Preservation Purposes

requiring agency heads and their Presidentially appointed policy-making subordinates (as listed by the agency heads) to record their contacts with outside parties who are attempting to influence administrative decision-making. Officials need only keep a brief record of communications they receive from outside persons regarding official business. These would be available to the public. While this would somewhat increase the paperwork burden, such logs are now being maintained and made public by several independent agencies now and the burden would not be great. Appropriate exemptions would be made from disclosure for contacts made for national security and potential prosecution. (Jody: "Good idea")

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correct, and how courteous the agency personnel are. For example, someone designated by the head of IRS might call IRS Service centers with questions about how to prepare income tax forms.

(Jody: "Not worth the time for the President.")

Approve	 Disapprove	

**Electrostatic Copy Made** for Preservation Purposes

Actions that can be implemented within three months:

### 1. Protect Whistleblowers

You could direct agency heads to establish special offices to which employees may report in confidence evidence of corruption or mismanagement. You could meet with some of the well-known whistleblowers, such as Ernest Fitzgerald (Greg has already met with him), to dramatize your concern. Finally, you could ask the Civil Service Commission to determine steps which can be taken without legislation to protect such perons against retribution.

(Jody: "Maybe a good idea, but should be done carefully, probably handled within each agency. Could be very destructive of morale.")

		. /
Approve	Disapprove	
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### 2. Broaden Agency Disclosure of Information

The Freedom of Information Act (FOIA) requires agencies to disclose information upon written request. The Act permits — but does not require — agencies to withhold information that falls within exemptions specified in the Act (e.g., inter-agency memoranda). Agencies are free to disclose information which falls within an exemption, but few agencies do so. You could direct Executive agencies to take advantage of the FOIA exemptions only when they find that disclosure would cause specific damage either to the agency or to the third party. (The Department of Defense currently follows this procedure.)

(Jody:	no	comments)		
Approve		V	Disapprove	

# 3. Declassify 20-year Old Government Records

More than 800 million pages of materials classified 20 years ago or more are now controlled or retained by the National Archives. A staff of 100 professionals is conducting a line-by-line review for declassification. They are barely keeping up with the annual increase in backlog.

Many experts believe this material can safely be declassified in bulk (defined by age and/or subject matter), thereby signalling both your desire for openness and reducing the onerous burden of line-by-line declassification currently in progress. You could direct my staff and the National Security Council to identify which records are appropriate for declassification in bulk and declassify them. This procedure would not require any new staff and might allow a reduction in the group working at the Archives.

(Jody: "OK, if we are willing to pay the staff to do it.")					
Approve Disapprove					
4. Require Financial Disclosure by High Executive Officials					
You have already required financial disclosure by high executive officials. Bob Lipshutz' staff, in consultation with others, is developing a proposed Executive Order.					
(Jody: No comment.)					
Approve Disapprove					
Action that can be implemented within six months:					
1. Reform Security Classification System					
You could create an internal task force to review the classification system and to propose new standards. Since extensive research has already been done by the Executive Branch, Congress, and private groups, the Review could completed within six months without hiring additional staff.					
(Jody: "OK if we have the people to do it.")					
Approve Disapprove					

StenWhat lan we do without legislation to maximize openness in gost,

(being practical)?

### THE WHITE HOUSE

WASHINGTON

Date: March 11, 1977 **MEMORANDUM** 

FOR ACTION:

FOR INFORMATION:

The Vice President Jack Watson

Hamilton Jordan

Bob Lipshutz

Frank Moore Jody Powell

FROM: Rick Hutcheson, Staff Secretary

SUBJECT: Stu Eizenstat memo 3/10/77 re Proposal on

Openness in Government (Prepared At Your

Request)

YOUR RESPONSE MUST BE DELIVERED TO THE STAFF SECRETARY BY:

TIME:

1:00 P.M.

DAY:

Monday

DATE: March 14, 1977

**ACTION REQUESTED:** 

X Your comments

Other:

STAFF RESPONSE:

\_\_\_ I concur.

No comment.

Please note other comments below:

Let me know if you need more time to Note:

study the attached or if you wish to

discuss at Senior Staff Meeting.

## PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone, 7052)

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Staffing comments	SIEGEL
should go to Doug	SMITH
Huron within 48	WELLS
hours; due from	VOORDE
Huron to Staff	
Secretary next day.	

#### THE WHITE HOUSE

WASHINGTON

March 10, 1977

MEMORANDUM FOR THE PRESIDENT

FROM:

Stu Eizenstat

SUBJECT:

Proposals on Openness in Government

(Prepared At Your Request)

In response to your request to determine what steps could be taken by Executive action to bring great openness in government, Si Lazarus, Mary Schuman, and Rick Neustadt of my staff, together with Peter Petkas of Harrison Wellford's staff at OMB, have identified eight areas. In my initial memorandum on this subject last month, additional actions were enumerated. While Mr. Watson and Mr. Moore concurred with all the items, Ham and Jody felt a smaller number should be selected for action, and were concerned that taken together these items might be burdensome. Jody's original comments reflect he approved of most of the suggestions on substantive grounds. I have therefore taken a few of the original items out.

None would require on-going action by you or the White House staff after the implementation period indicated below. For each idea you approve we will prepare a decision memo detailing the proposed action.

This list does <u>not</u> include any reform measures that require legislation. It likewise does <u>not</u> touch on related matters, such as charters for the FBI and CIA, which relate to government reform, but not directly to openness.

A brief discussion of each proposal follows:

# Actions that can be implemented within one month:

1. Logging by Executive Branch Officials of Communications from Outside Parties

This is a chief item on the Common Cause agenda. It could be made less burdensome by being limited to only Presidential appointees, rather than going down to the GS-16 level as Common Cause suggests. An Executive Order could be issued requiring agency heads and their Presidentially appointed policy-making subordinates (as listed by the agency heads) to record their contacts with outside parties who are attempting to influence administrative decision-making. Officials need only keep a brief record of communications they receive from outside persons regarding official business. These would be available to the public. While this would somewhat increase the paperwork burden, such logs are now being maintained and made public by several independent agencies now and the burden would not be great. Appropriate exemptions would be made from disclosure for contacts made for national security and potential prosecution. (Jody: "Good idea")

Appr	cove Disapprove			
2.	Make Your Cabinet Secretaries Available for Question Periods Before a Full Session of the House and/or Senate			
You have long talked about an adaptation of the British idea of Cabinet appearances for "question hours" before the House of Commons, by having your Secretaries availabl for such questions before the full Senate and/or House, o a regular basis. This might also cut down on the time th must spend before various Committees testifying, although a more open exposition of Administration policy is its chief, assured result. On the other hand it possibly cou impose yet additional time on Capitol Hill by your Cabine without a commensurate reduction on testimony before Congressional Committees. If you approve this, Frank Moo should check it with the leadership before anything is announced.  (Jody: "Depends on the reaction of the leadership. Let'				
App	rove Disapprove			
3.	Spot Check Agency Responsiveness to Public Questions/Complaints			
pro	could suggest to agency heads that they develop a gram whereby someone on their staff occasionally calls in own agencies to see how quickly the phone call is			

You could suggest to agency heads that they develop a program whereby someone on their staff occasionally calls their own agencies to see how quickly the phone call is answered, how hard it is to reach the right person, how long it takes to get a question answered, whether the answer is correct, and how courteous the agency personnel are. For example, someone designated by the head of IRS might call IRS Service centers with questions about how to prepare income tax forms.

(Jody: "Not worth the time for the President.")

Approve			Disapprove	
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Actions that can be implemented within three months:

### 1. Protect Whistleblowers

You could direct agency heads to establish special offices to which employees may report in confidence evidence of corruption or mismanagement. You could meet with some of the well-known whistleblowers, such as Ernest Fitzgerald (Greg has already met with him), to dramatize your concern. Finally, you could ask the Civil Service Commission to determine steps which can be taken without legislation to protect such perons against retribution.

(Jody: "Maybe a good idea, but should be done carefully, probably handled within each agency. Could be very destructive of morale.")

Approve	Disapprove	

### 2. Broaden Agency Disclosure of Information

The Freedom of Information Act (FOIA) requires agencies to disclose information upon written request. The Act permits — but does not require — agencies to withhold information that falls within exemptions specified in the Act (e.g., inter-agency memoranda). Agencies are free to disclose information which falls within an exemption, but few agencies do so. You could direct Executive agencies to take advantage of the FOIA exemptions only when they find that disclosure would cause specific damage either to the agency or to the third party. (The Department of Defense currently follows this procedure.)

(Jody:	no	comments)		
Approve			Disapprove	

# 3. Declassify 20-year Old Government Records

More than 800 million pages of materials classified 20 years ago or more are now controlled or retained by the National Archives. A staff of 100 professionals is conducting a line-by-line review for declassification. They are barely keeping up with the annual increase in backlog.

Many experts believe this material can safely be declassified in bulk (defined by age and/or subject matter), thereby signalling both your desire for openness and reducing the onerous burden of line-by-line declassification currently in progress. You could direct my staff and the National Security Council to identify which records are appropriate for declassification in bulk and declassify them. This procedure would not require any new staff and might allow a reduction in the group working at the Archives.

(Jody: "OK, if we are willing to pay the staff to do it.")
Approve Disapprove
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You have already required financial disclosure by high executive officials. Bob Lipshutz' staff, in consultation with others, is developing a proposed Executive Order.
(Jody: No comment.)
Approve Disapprove
Action that can be implemented within six months:
1. Reform Security Classification System
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(Jody: "OK if we have the people to do it.")
Approve Disapprove

Day March 11, 1977

MEMORANDUM

FOR ACTION:

FOR INFORMATION:

The Vice President Midge Costanza Hamilton Jordan Bob Lipshutz Frank Moore Jody Powell

Jack Watson

FROM: Rick Hutcheson, Staff Secretary

SUBJECT: Stu Eizenstat memo 3/10/77 re Proposal on

Openness in Government (Prepared At Your

Request)

YOUR RESPONSE MUST BE DELIVERED TO THE STAFF SECRETARY BY:

TIME: 1:00 P.M.

DAY: Monday

DATE: March 14, 1977

**ACTION REQUESTED:** 

X Your comments

Other:

STAFF RESPONSE:

1 concur.

No comment.

Please note other comments below:

Note: Let me know if you need more time to study the attached or if you wish to

discuss at Senior Staff Meeting.

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WASHINGTON

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Date: March 11, 1977

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Approve	Disapprove	

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Approve	Disapprove	

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(Jody:	no	comments)		
Approve			Disapprove	

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(Jody: "OK if we have the people to do it.")
Approve Disapprove

March 16, 1977

Stu Eizenstat -

The attached letter has been sent Lamar Plunkett. This copy is sent to you for appropriate action.

Rick Hutcheson

cc: Tim Kraft

Re: Imports of Men's Suits

To Laman Plunkett Thank you for your In asking She ligens had to discuss this with Bob Stranss to de termine what Should be done. lone to see me when you're up this way -Timuny

March 16, 1977

Stu Eizenstat -

Confirming telephone call to your office, the attached letter has been sent to Mr. Meany. This copy is for your information.

Rick Hutcheson

cc: Landon Butler

Re: Impact of Imports on the Non-rubber footwear Industry

March 16, 1977

### To George Meany

I very much appreciate receiving your letter of February 14, 1977, in which you express your views with respect to the impact of imports on the non-rubber footwear industry and its workers.

I am aware of the very critical employment situation in the domestic non-rubber footwear and related industries, and that this situation may be, in some measure, attributable to the continued rise of imports. Let me take this opportunity to tell you that I share the concern which you and other union and industry representatives have expressed regarding this matter.

As you probably know, the International Trade Commission's report in this matter is currently under review within the Executive Branch, and I expect to receive advice and recommendations from the Executive Branch agencies in the near future. When all the facts of the situation have been received, I will determine what action will best serve the national economic interest. The deadline for this determination is April 9, as you are aware.

Let me assure you, however, that before reaching my final decision I will give close attention to the proposal which you outline in your letter.

Again, thank you very much for sharing your views and suggestions for a solution to a very important issue.

Sincerely,

Mr. George Meany
President
American Federation of
Labor and Congress of
Industrial Organizations
815 16th Street, NW.
Washington, D.C. 20006

THE PRESIDENT HAS SEEN.

# THE WHITE HOUSE WASHINGTON

### FOR YOUR INFORMATION

March 16, 1977

MEMORANDUM FOR:

THE PRESIDENT

FROM:

ZBIGNIEW BRZEZINSKI

SUBJECT:

US-UK Bilateral Aviation Negotiations

Acting Secretary of State Christopher has sent you a short memorandum concerning the US-UK bilateral aviation negotiations (Tab A). This was prepared in response to your note on a memo from Brock Adams in which you expressed a preference for the concept of free competition on international aviation routes.

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# THE WHITE HOUSE



### CONFIDENTIAL

### MEETING WITH IRISH FOREIGN MINISTER GARRET FITZGERALD AND IRISH AMBASSADOR JOHN MOLLOY

Wednesday, March 16, 1977 2:00 p.m. The Oval Office

From: Zbigniew Brzezinski

### I. PURPOSE

The meeting will include the traditional "presentation of the Shamrocks."

The real purpose is to stress to you the problems of violence in Northern Ireland, and the moral and financial support of U.S. groups for extremists there.

## II. BACKGROUND, PARTICIPANTS & PRESS ARRANGEMENTS

- A. <u>Background</u>. The Foreign Minister is interested in having a statement by you on this subject. We think that is not necessary since Secretary Vance and Foreign Minister FitzGerald are issuing one.
- B. Participants. Irish Foreign Minister Garret FitzGerald,
  Secretary of the Irish Foreign Ministry Robert McDonagh,
  Irish Ambassador John Molloy, the Vice President, Assistant
  to the President for National Security Affairs Zbigniew
  Brzezinski, and an NSC staff member.
- C. Press Arrangements. You could say that you prefer not to issue statements after meetings because of the precedent. Also, four legislators are now planning to issue a strong statement tomorrow on this question, deploring the violence and trying to discourage support for it by Irish Americans: Governor Carey, Tip O'Neill, and Senators Kennedy and Moynihan.

CONFIDENTIAL (GDS

Jany 6/29/89

### III. TALKING POINTS

The State Department brief with good talking points and biographies is at Tab A.

(NOTE: The Foreign Minister is in very poor health, but has made this trip because of his deep concern over all the fuss in the Irish press over access to U.S. Government officials by Irish-American groups that support the Provisional IRA.)

March 16, 1977

Hamilton Jordan -

The attached was returned in the President's outbox. It is forwarded to you for appropriate handling.

Rick Hutcheson

cc: Jim King

Re: Federal Mediation &
Conciliation Service
Wayne L. Horvitz

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## THE PRESIDENT HAS SEEN.

#### THE WHITE HOUSE

WASHINGTON

To Ham

March 15, 1977

MEMORANDUM FOR THE PRESIDENT

FROM:

HAMILTON JORDAN

SUBJECT:

FEDERAL MEDIATION AND CONCILIATION SERVICE

Attached is a letter from Ray Marshall recommending Wayne L. Horvitz of Washington, D. C. for appointment as the new Director of the Federal Mediation and Conciliation Service (FMCS).

This has been checked with Steve Schlossberg and Al Barkan, and they both strongly approve. In view of Ray's request that this position be filled quickly and the fact that the appropriate Congressional checks have been made by Ray's staff, I recommend you approve this appointment.

APPROVE		J.C.
DISAPPROVE		
OTHER		

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#### U. S. DEPARTMENT OF LABOR

OFFICE OF THE SECRETARY
WASHINGTON

March 9, 1977

The President
The White House
Washington, D.C. 20500

Dear Mr. President:

The purpose of this letter is to share my views with you regarding the appointment of a new Director of the Federal Mediation and Conciliation Service (FMCS). In view of the significant number of important labor contracts that will expire this year I feel it is important to provide FMCS, as soon as possible, with new, strong, and innovative leadership.

I would like to recommend to you for this appintment Mr. Wayne L. Horvitz of Washington, D.C. A copy of Mr. Horvitz's resume is enclosed. He has an excellent background for becoming Director of FMCS. His experience in labor-management relations is extensive and varied. I have been especially impressed with his innovative performance as Chairman of the Joint Labor Management Committee of the Retail Food Industry.

My staff has discussed the possible appointment of Mr. Horvitz with interested members of Congress and the AFL-CIO. Both groups are agreeable.

Your favorable consideration of my recommendation would be appreciated. Please let me know if I can provide any additional information.

Sincerely,

Secretary of Labor

Ray marshall

Enclosure

WAYNE L. HORVITZ 1776 F Street, N.W. Washington, D.C. 20006 (202) 331-0950

BORN:

October 8, 1920 - Chicago, Illinois

EDUCATION:

1942, B.A. Bard College, Columbia University 1953, M.S. Massachusetts Institute of Technology

Alfred P. Sloan Fellow

#### **EXPERIENCE:**

- 1947 57 General Cable Corporation, New York City - Associate Director of Personnel and Labor Relations. Responsible for direction of all industrial relations activity in six plants. Primary emphasis on collective bargaining, grievance processing and representation of company in arbitration hearings.
- 1957 60 Assistant Professor, Arizona State University; partner, Western Management Consultants; Labor/Management Arbitrator, Phoenix, Arizona. In addition to teaching in the undergraduate and graduate schools, was founding partner of a consulting firm specializing in economics, marketing and management in the southwest and far western United States.
- 1960 67 Vice President, Industrial Relations, Matson Navigation Company, San Francisco. Had full responsibility for all industrial relations activities including relationship with all offshore and longshore labor in U.S. and foreign countries.
- 1967 69 Vice President, Matson Navigation Company, Washington, D.C. Responsible for all Government liaison including regulatory agencies and the Executive Branch. Legislative liaison with Congress, particularly with the House Merchant Marine Committee, House Interstate and Foreign Commerce Committee and Senate Commerce Committee.
- 1969 74 Independent arbitrator, mediator and consultant on legislation, labor and public affairs, Washington, D.C. During this period (1973-74) served as Public member, Vice Chairman, Chairman - Food Industry Tri-partite Wage and Salary Committee, Cost of Living Council.
- 1974-present Chairman, Joint Labor Management Committee of the Retail Food Industry; member of National Commission on Productivity and the Quality of Working Life, Washington, D. C.

Queton

I AM PROUD TO BE WITH YOU TONIGHT
IN THIS HOUSE WHERE THE SHARED HOPES
THE WORLD
OF MANKETED CAN FIND A VOICE.

I HAVE COME HERE TO EXPRESS MY
OWN SUPPORT, AND THE CONTINUING SUPPORT
OF MY COUNTRY, FOR THE IDEALS OF THE
UNITED NATIONS.

WE ARE PROUD THAT, FOR THE 32
YEARS SINCE ITS CREATION, THE UNITED

NATIONS HAVE MET ON AMERICAN SOIL.

AND WE SHARE WITH YOU THE COMMITMENTS

TO FREEDOM, SELF-GOVERNMENT, HUMAN

DIGNITY, MUTUAL TOLERATION, AND

PEACEFUL RESOLUTION OF DISPUTES -
WHICH THE FOUNDING PRINCIPLES OF THE

UNITED NATIONS AND SECRETARY GENERAL

KURT WALDHEIM SO WELL REPRESENT.

NO ONE NATION CAN BY ITSELF BUILD
A WORLD WHICH REFLECTS THESE VALUES.
BUT THE UNITED STATES HAS A RESERVOIR
OF STRENGTH -- ECONOMIC STRENGTH,
WHICH WE ARE WILLING TO SHARE; MILITARY
STRENGTH, WHICH WE HOPE NEVER AGAIN
TO HAVE TO USE; AND THE STRENGTH OF

TO MAINTAIN AS THE BACKBONE OF OUR FOREIGN POLICY.

BECAME PRESIDENT. I HAVE BROUGHT TO
OFFICE A FIRM COMMITMENT TO A MORE OPEN
FOREIGN POLICY. I BELIEVE THAT THE
AMERICAN PEOPLE EXPECT ME TO SPEAK
FRANKLY ABOUT THE POLICIES WE INTEND
TO PURSUE AND IT IS IN THAT SPIRIT
THAT I SPEAK TO YOU TONIGHT ABOUT
OUR HOPES FOR THE FUTURE.

I SEE A HOPEFUL WORLD, A WORLD

DOMINATED BY INCREASING DEMANDS FOR

BASIC FREEDOMS, FOR FUNDAMENTAL RIGHTS,

FOR HIGHER STANDARDS OF HUMAN EXISTENCE.
WE ARE EAGER TO TAKE PART IN THE SHAPING
OF THIS WORLD.

BUT IN SEEKING SUCH A BETTER WORLD, WE ARE NOT BLIND TO THE REALITY OF DISAGREEMENT, NOR TO THE PERSISTING DANGERS THAT CONFRONT US. EVERY HEADLINE REMINDS US OF BITTER DIVISIONS, OF NATIONAL HOSTILITIES, OF TERRITORIAL CONFLICTS, OF IDEOLOGICAL COMPETITION. IN THE MIDDLE EAST, PEACE IS A QUARTER OF A CENTURY OVERDUE. A GATHERING RACIAL CONFLICT THREATENS SOUTHERN AFRICA: NEW TENSIONS ARE RISING IN THE HORN OF AFRICA; DISPUTES IN THE EASTERN MEDITERRANEAN REMAIN TO BE RESOLVED.

PERHAPS EVEN MORE OMINOUS IS THE STAGGERING ARMS RACE. THE SOVIET UNION AND THE UNITED STATES HAVE ACCUMULATED THOUSANDS OF NUCLEAR WEAPONS. OUR TWO NATIONS HAVE ALMOST FIVE TIMES AS MANY MISSILE WARHEADS TODAY AS WE HAD EIGHT YEARS AGO. YET WE ARE NOT FIVE TIMES MORE SECURE! ON THE CONTRARY, THE ARMS RACE HAS ONLY INCREASED THE RISK OF CONFLICT.

WE CAN ONLY IMPROVE THIS WORLD IF
WE ARE REALISTIC ABOUT ITS COMPLEXITIES.
THE DISAGREEMENTS WE FACE ARE DEEPLY
ROOTED, AND THEY OFTEN RAISE DIFFICULT

PHILOSOPHICAL AS WELL AS TERRITORIAL
ISSUES. THEY WILL NOT BE SOLVED
EASILY OR QUICKLY. THE ARMS RACE IS
NOW EMBEDDED IN THE FABRIC OF INTERNATIONAL AFFAIRS AND CAN ONLY BE
CONTAINED WITH THE GREATEST OF DIFFICULTY.
POVERTY AND INEQUALITY ARE OF SUCH
MONUMENTAL SCOPE THAT IT WILL TAKE
DECADES OF DELIBERATE AND DETERMINED
EFFORT EVEN TO IMPROVE THE SITUATION.

I STRESS THESE DANGERS AND THESE DIFFICULTIES BECAUSE I WANT ALL OF US TO DEDICATE OURSELVES TO A PROLONGED AND PERSISTENT EFFORT DESIGNED:

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- -- TO MAINTAIN PEACE AND TO REDUCE THE ARMS RACE;
- -- TO HELP BUILD A BETTER AND
  MORE COOPERATIVE INTERNATIONAL
  ECONOMIC SYSTEM;
- -- TO WORK WITH POTENTIAL ADVERSARIES
  AS WELL AS WITH OUR FRIENDS
  TO ADVANCE THE CAUSE OF HUMAN
  RIGHTS.

IN SEEKING THESE GOALS, I RECOGNIZE THAT THE UNITED STATES CANNOT SOLVE THE

PROBLEMS OF THE WORLD. WE CAN SOMETIMES HELP OTHERS RESOLVE THEIR DIFFERENCES, BUT WE CANNOT DO SO BY IMPOSING OUR OWN PARTICULAR SOLUTIONS.

IN THE COMING MONTHS, THERE IS
IMPORTANT WORK FOR ALL OF US IN ADVANCING
INTERNATIONAL COOPERATION AND ECONOMIC
PROGRESS IN THE CAUSE OF PEACE:

-- LATER THIS SPRING, THE LEADERS
OF SEVERAL INDUSTRIAL NATIONS OF EUROPE,
NORTH AMERICA AND JAPAN WILL CONFER AT
A SUMMIT MEETING IN LONDON ON A BROAD
RANGE OF ISSUES. WE MUST PROMOTE THE
HEALTH OF OUR INDUSTRIAL ECONOMIES,
SEEK TO RESTRAIN INFLATION AND BEGIN

TO FIND WAYS OF MANAGING OUR DOMESTIC ECONOMIES FOR THE BENEFIT OF THE GLOBAL ECONOMY.

- -- WE MUST MOVE FORWARD WITH THE MULTILATERAL TRADE NEGOTIATIONS IN GENEVA.
- THE UNITED STATES WILL SUPPORT
  THE EFFORTS OF OUR FRIENDS TO STRENGTHEN
  DEMOCRATIC INSTITUTIONS IN EUROPE,
  PARTICULARLY IN PORTUGAL AND SPAIN.
- -- WE WILL WORK CLOSELY WITH OUR EUROPEAN FRIENDS ON THE FORTHCOMING REVIEW CONFERENCE ON SECURITY AND

COOPERATION IN EUROPE. WE WANT TO MAKE
CERTAIN THAT ALL PROVISIONS OF THE
HELSINKI AGREEMENT ARE FULLY IMPLEMENTED
AND THAT PROGRESS IS MADE TO FURTHER
EAST-WEST COOPERATION.

- -- IN THE MIDDLE EAST, WE ARE DOING
  OUR BEST TO CLARIFY AREAS OF AGREEMENT,
  TO SURFACE UNDERLYING CONSENSUS, AND
  TO DEVELOP MUTUALLY ACCEPTABLE PRINCIPLES
  WHICH CAN FORM A FLEXIBLE FRAMEWORK FOR
  A JUST AND PERMANENT SETTLEMENT.
- -- IN SOUTHERN AFRICA, WE WILL WORK TO HELP ATTAIN MAJORITY RULE

THROUGH PEACEFUL MEANS. WE BELIEVE THAT SUCH FUNDAMENTAL TRANSFORMATION CAN BE ACHIEVED, TO THE ADVANTAGE OF BOTH THE BLACK MAJORITY AND THE WHITES. MINORITY. ANYTHING LESS THAN THAT MAY BRING A PROTRACTED RACIAL WAR. WITH DEVASTATING CONSEQUENCES FOR ALL. THIS WEEK THE GOVERNMENT OF THE UNITED STATES TOOK ACTION TO BRING OUR COUNTRY INTO FULL COMPLIANCE WITH UNITED NATIONS SANCTIONS AGAINST THE ILLEGAL REGIME IN RHODESIA.

-- WE WILL PUT OUR RELATIONS WITH
LATIN AMERICA ON A MORE CONSTRUCTIVE
FOOTING, RECOGNIZING THE GLOBAL CHARACTER

OF THE REGION'S PROBLEMS. WE ARE ALSO
WORKING TO RESOLVE IN AMICABLE NEGOTIATIONS
THE FUTURE OF THE PANAMA CANAL.

- TO DEVELOP FURTHER OUR RELATIONSHIP WITH THE PEOPLE'S REPUBLIC OF CHINA. WE RECOGNIZE OUR PARALLEL STRATEGIC INTERESTS IN MAINTAINING STABILITY IN ASIA AND WILL ACT IN THE SPIRIT OF THE SHANGHAI COMMUNIQUE.
- -- IN SOUTHEAST ASIA AND THE PACIFIC WE WILL STRENGTHEN OUR ASSOCIATION WITH OUR TRADITIONAL FRIENDS, AND SEEK TO IMPROVE RELATIONS WITH OUR FORMER ADVERSARIES.

-- THROUGHOUT THE WORLD, WE ARE READY TO NORMALIZE OUR RELATIONS AND TO SEEK RECONCILIATION WITH ALL STATES WHICH ARE READY TO WORK WITH US IN PROMOTING GLOBAL PROGRESS.

ABOVE ALL, THE SEARCH FOR PEACE
REQUIRES A MUCH MORE DELIBERATE EFFORT
TO CONTAIN THE GLOBAL ARMS RACE. LET
ME SPEAK IN THIS CONTEXT FIRST OF THE
U. S.-SOVIET RELATIONSHIP, AND THEN
OF THE WIDER NEED TO CONTAIN THE
PROLIFERATION OF ARMS THROUGHOUT THE
GLOBAL COMMUNITY.

I INTEND TO PURSUE THE STRATEGIC
ARMS LIMITATION TALKS BETWEEN THE UNITED STATES AND THE SOVIET UNION

WITH DETERMINATION AND WITH ENERGY.

SALT IS EXTRAORDINARILY COMPLICATED. BUT THE BASIC FACT IS THAT WHILE THE NEGOTIATIONS REMAIN DEADLOCKED THE ARMS RACE GOES ON. THE SECURITY OF BOTH COUNTRIES AND THE ENTIRE WORLD IS THREATENED. MY PREFERENCE WOULD BE FOR STRICT CONTROLS OR EVEN A FREEZE ON NEW TYPES AND NEW GENERATIONS OF WEAPONRY. WITH A DEEP REDUCTION IN THE STRATEGIC ARMS OF BOTH SIDES. SUCH A MAJOR STEP TOWARDS NOT ONLY ARMS LIMITATIONS BUT ARMS REDUCTIONS WOULD BE WELCOMED BY MANKIND AS A GIANT STEP TOWARDS PEACE.

ALTERNATIVELY, AND PERHAPS MORE
EASILY, WE COULD CONCLUDE A MORE LIMITED
AGREEMENT BASED ON THOSE ELEMENTS OF
THE VLADIVOSTOK ACCORD ON WHICH WE
CAN FIND CONSENSUS, AND SET ASIDE FOR
PROMPT CONSIDERATION AND SUBSEQUENT
NEGOTIATIONS THE MORE CONTENTIOUS
ISSUES AND ALSO THE DEEPER REDUCTIONS
THAT I FAVOR.

WE WILL ALSO EXPLORE THE POSSIBILITY
OF A TOTAL CESSATION OF NUCLEAR TESTING.
WHILE OUR ULTIMATE GOAL IS FOR ALL
NUCLEAR POWERS TO END TESTING, WE
DO NOT REGARD THIS AS A PREREQUISITE
FOR SUSPENSION OF TESTS BY THE TWO

PRINCIPAL NUCLEAR POWERS. WE SHOULD, HOWEVER, ALSO PURSUE A BROAD AND PERMANENT MULTILATERAL AGREEMENT ON THIS ISSUE.

WE WILL ALSO SEEK TO ESTABLISH
SOVIET WILLINGNESS TO REACH AGREEMENT
WITH US ON MUTUAL MILITARY RESTRAINT
IN THE INDIAN OCEAN, AS WELL AS ON
SUCH MATTERS AS ARMS EXPORTS TO TROUBLED
AREAS OF THE WORLD.

IN PROPOSING SUCH ACCOMMODATIONS
I REMAIN FULLY AWARE THAT AMERICANSOVIET RELATIONS WILL CONTINUE TO BE

HIGHLY COMPETITIVE -- BUT I BELIEVE
THAT OUR COMPETITION MUST BE BALANCED
BY COOPERATION IN PRESERVING PEACE,
AND THUS OUR MUTUAL SURVIVAL. I WILL
SEEK SUCH COOPERATION EARNESTLY AND
SINCERELY.

HOWEVER, THE EFFORT TO CONTAIN
THE ARMS RACE IS NOT A MATTER JUST
FOR THE UNITED STATES AND THE SOVIET
UNION ALONE. THERE MUST BE A WIDER
EFFORT TO REDUCE THE FLOW OF WEAPONS
TO ALL THE TROUBLED SPOTS OF THIS
GLOBE. ACCORDINGLY, WE WILL TRY TO
REACH BROADER AGREEMENTS AMONG PRODUCER
AND CONSUMER NATIONS TO LIMIT THE

EXPORT OF CONVENTIONAL ARMS, AND WE WILL TAKE INITIATIVES OF OUR OWN SINCE THE UNITED STATES HAS BECOME ONE OF THE MAJOR ARMS SUPPLIERS OF THE WORLD.

WE ARE DEEPLY COMMITTED TO HALTING THE PROLIFERATION OF NUCLEAR WEAPONS.
WE WILL UNDERTAKE A NEW EFFORT TO REACH MULTILATERAL AGREEMENTS DESIGNED TO PROVIDE LEGITIMATE SUPPLIES OF NUCLEAR FUELS WHILE CONTROLLING POISONOUS AND DANGEROUS ATOMIC WASTES.

WORKING WITH OTHER NATIONS REPRE-SENTED HERE, WE HOPE THUS TO ADVANCE THE CAUSE OF PEACE. WE WILL MAKE A STRONG AND POSITIVE CONTRIBUTION TO THE UPCOMING SPECIAL SESSION ON DISARMAMENT.

BUT THE SEARCH FOR PEACE ALSO
MEANS THE SEARCH FOR JUSTICE. ONE
OF THE GREATEST CHALLENGES BEFORE US
AS A NATION, AND THEREFORE ONE OF OUR
GREATEST OPPORTUNITIES, IS TO PARTICIPATE IN MOLDING A GLOBAL ECONOMIC
SYSTEM WHICH WILL BRING GREATER
PROSPERITY TO THE PEOPLE OF ALL
COUNTRIES.

I COME FROM A PART OF THE UNITED STATES WHICH IS LARGELY AGRARIAN AND

WHICH FOR MANY YEARS DID NOT HAVE
THE ADVANTAGES OF ADEQUATE TRANSPORTATION, CAPITAL, MANAGEMENT SKILLS,
EDUCATION -- WHICH WERE AVAILABLE IN
THE INDUSTRIAL STATES OF OUR COUNTRY.
SO I CAN SYMPATHIZE WITH THE LEADERS
OF THE DEVELOPING NATIONS, AND I WANT
THEM TO KNOW THAT WE WILL DO OUR PART.

TO THIS END, THE UNITED STATES WILL

BE ADVANCING PROPOSALS AIMED AT MEETING

THE BASIC HUMAN NEEDS OF THE DEVELOPING

WORLD AND HELPING THEM TO INCREASE

THEIR PRODUCTIVE CAPACITY. I HAVE

ASKED CONGRESS TO PROVIDE SEVEN

AND ONE-HALF BILLION DOLLARS

OF FOREIGN ASSISTANCE IN THE COMING
YEAR, AND I WILL WORK TO ENSURE SUSTAINED
AMERICAN ASSISTANCE AS THE PROCESS OF
GLOBAL ECONOMIC DEVELOPMENT CONTINUES.
I AM ALSO URGING THE CONGRESS TO INCREASE
OUR CONTRIBUTIONS TO THE UNITED NATIONS
DEVELOPMENT PROGRAM AND MEET IN FULL
OUR PLEDGES TO MULTILATERAL LENDING
INSTITUTIONS -- ESPECIALLY THE INTERNATIONAL DEVELOPMENT ASSOCIATION OF
THE WORLD BANK.

WE REMAIN COMMITTED TO AN OPEN
INTERNATIONAL TRADING SYSTEM, ONE
WHICH DOES NOT IGNORE DOMESTIC CONCERNS

IN THE UNITED STATES. WE HAVE EXTENDED DUTY-FREE TREATMENT TO MANY PRODUCTS FROM THE DEVELOPING COUNTRIES. IN THE MULTILATERAL TRADE NEGOTIATIONS IN GENEVA WE HAVE OFFERED SUBSTANTIAL TRADE CONCESSIONS ON GOODS OF PRIMARY INTEREST TO DEVELOPING COUNTRIES. IN ACCORDANCE WITH THE TOKYO DECLARATION, WE ARE ALSO EXAMINING WAYS TO PROVIDE ADDITIONAL CONSIDERATION FOR THE SPECIAL NEEDS OF DEVELOPING COUNTRIES.

THE UNITED STATES IS WILLING TO CONSIDER, WITH A POSITIVE AND OPEN ATTITUDE, THE NEGOTIATIONS OF AGREEMENTS TO STABILIZE COMMODITY PRICES, INCLUDING

THE ESTABLISHMENT OF A COMMON FUNDING ARRANGEMENT FOR FINANCING BUFFER STOCKS WHERE THEY ARE A PART OF INDIVIDUAL, NEGOTIATED AGREEMENTS.

I ALSO BELIEVE THAT THE DEVELOPING
COUNTRIES MUST ACQUIRE FULLER PARTICIPATION
IN THE GLOBAL ECONOMIC DECISION-MAKING
PROCESS. SOME PROGRESS HAS BEEN MADE
IN THIS REGARD BY EXPANDING PARTICIPATION
OF DEVELOPING COUNTRIES IN THE INTERNATIONAL MONETARY FUND.

WE MUST USE OUR COLLECTIVE NATURAL RESOURCES WISELY AND CONSTRUCTIVELY.
TODAY OUR OCEANS ARE BEING PLUNDERED

AND DEFILED. WITH A RENEWED SPIRIT
OF COOPERATION AND HOPE WE JOIN IN THE
CONFERENCE ON THE LAW OF THE SEA IN
ORDER TO CORRECT THE MISTAKES OF PAST
GENERATIONS AND TO INSURE THAT ALL
NATIONS CAN SHARE THE BOUNTIES OF
THE ETERNAL SEAS.

WE MUST ALSO RECOGNIZE THAT THE WORLD IS FACING SERIOUS SHORTAGES OF ENERGY. THIS IS A TRULY GLOBAL PROBLEM. FOR OUR PART, WE ARE DETERMINED TO REDUCE WASTE AND TO WORK WITH OTHERS TOWARDS A PROPER SHARING OF THE BENEFITS AND COSTS OF ENERGY RESOURCES.

THE SEARCH FOR PEACE AND JUSTICE MEANS ALSO RESPECT FOR HUMAN DIGNITY. ALL THE SIGNATORIES OF THE U. N. CHARTER HAVE PLEDGED THEMSELVES TO OBSERVE AND RESPECT BASIC HUMAN RIGHTS. THUS. NO MEMBER OF THE UNITED NATIONS CAN CLAIM THAT MISTREATMENT OF ITS CITIZENS IS SOLELY ITS OWN BUSINESS. EQUALLY. NO MEMBER CAN AVOID ITS RESPONSIBILITIES TO REVIEW AND TO SPEAK WHEN TORTURE OR UNWARRANTED DEPRIVATION OF FREEDOM OCCURS IN ANY PART OF THE WORLD.

THE BASIC THRUST OF HUMAN AFFAIRS
POINTS TOWARD A MORE UNIVERSAL DEMAND
FOR FUNDAMENTAL HUMAN RIGHTS. THE

UNITED STATES HAS A HISTORICAL BIRTHRIGHT TO BE ASSOCIATED WITH THIS PROCESS.

WE IN THE UNITED STATES ACCEPT THIS RESPONSIBILITY IN THE FULLEST AND MOST CONSTRUCTIVE SENSE. OURS IS A COMMITMENT, NOT JUST A POLITICAL POSTURE. I KNOW PERHAPS AS WELL AS ANYONE THAT OUR IDEALS IN THE AREA OF HUMAN RIGHTS HAVE NOT ALWAYS BEEN ATTAINED IN THE UNITED STATES, BUT THE AMERICAN PEOPLE HAVE AN ABIDING COMMITMENT TO THE FULL REALIZATION OF THESE IDEALS. WE ARE DETERMINED, THEREFORE, TO DEAL WITH OUR DEFICIENCIES QUICKLY AND OPENLY.

TO DEMONSTRATE THIS COMMITMENT I WILL SEEK CONGRESSIONAL APPROVAL AND SIGN THE U. N. COVENANTS ON ECONOMIC. SOCIAL AND CULTURAL RIGHTS, AND THE COVENANT ON CIVIL AND POLITICAL RIGHTS. I WILL WORK CLOSELY WITH OUR CONGRESS IN SEEKING ITS SUPPORT TO RATIFY NOT ONLY THESE TWO INSTRUMENTS. BUT THE UNITED NATIONS GENOCIDE CONVENTION. AND THE TREATY FOR THE ELIMINATION OF ALL FORMS OF RACIAL DISCRIMINATION AS WELL. I HAVE JUST REMOVED THE LAST REMAINING RESTRICTIONS TO AMERICAN TRAVEL ABROAD, AND WILL MOVE TO LIBERALIZE TRAVEL OPPORTUNITIES TO AMERICA.

THE UNITED NATIONS IS THE GLOBAL
FORUM DEDICATED TO THE PEACE AND
WELL-BEING OF EVERY INDIVIDUAL -- NO
MATTER HOW WEAK OR HOW POOR. BUT WE
HAVE ALLOWED ITS HUMAN RIGHTS MACHINERY
TO BE IGNORED AND SOMETIMES POLITICIZED.
THERE IS MUCH THAT CAN BE DONE TO
STRENGTHEN IT.

THE HUMAN RIGHTS COMMISSION SHOULD BE PREPARED TO MEET MORE OFTEN. AND ALL NATIONS SHOULD BE PREPARED TO OFFER IT THEIR FULLEST COOPERATION -- TO WELCOME ITS INVESTIGATIONS, TO WORK WITH ITS OFFICIALS, TO ACT ON ITS REPORTS.

I WOULD LIKE TO SEE THE ENTIRE U. N. HUMAN RIGHTS DIVISION MOVED BACK HERE TO THE CENTRAL HEADQUARTERS WHERE ITS ACTIVITIES WILL BE IN THE FOREFRONT OF OUR ATTENTION, AND WHERE THE ATTENTION OF THE PRESS CORPS CAN STIMULATE US TO DEAL HONESTLY WITH THIS SENSITIVE ISSUE. THE PROPOSAL MADE 12 YEARS AGO BY THE GOVERNMENT OF COSTA RICA -- TO ESTABLISH A U. N. HIGH COMMISSIONER FOR HUMAN RIGHTS -- ALSO DESERVES OUR RENEWED ATTENTION AND SUPPORT.

STRENGTHENED INTERNATIONAL MACHINERY
WILL HELP US ALL TO CLOSE THE GAP BETWEEN
PROMISE AND PERFORMANCE IN PROTECTING
HUMAN RIGHTS. WHEN GROSS OR WIDESPREAD

INTERNATIONAL COMMITMENTS -- IT IS THE CONCERN OF ALL. THE SOLEMN COMMITMENTS OF THE U. N. 'S UNIVERSAL DECLARATION OF HUMAN RIGHTS, OF THE HELSINKI ACCORDS, AND OF MANY OTHER INTERNATIONAL INSTRUMENTS MUST BE TAKEN JUST AS SERIOUSLY AS COMMERCIAL OR SECURITY AGREEMENTS.

THIS ISSUE IS IMPORTANT BY ITSELF.

IT SHOULD NOT BLOCK PROGRESS ON OTHER

IMPORTANT MATTERS AFFECTING THE SECURITY

AND WELL-BEING OF OUR PEOPLE AND OF

WORLD PEACE. IT IS OBVIOUS THAT THE

REDUCTION OF HARMONY IN TROUBLED AREAS

OF THE WORLD, AND THE PROVISION OF FOOD,

GOOD HEALTH, AND EDUCATION WILL INDEPENDENTLY

CONTRIBUTE TO ADVANCING THE HUMAN CONDITION.

IN OUR RELATIONS WITH OTHER COUNTRIES,
THESE MUTUAL CONCERNS WILL BE REFLECTED IN
OUR POLITICAL, OUR CULTURAL AND OUR ECONOMIC
ATTITUDES.

THESE THEN ARE OUR BASIC PRIORITIES

AS WE WORK WITH OTHER MEMBERS TO STRENGTHEN

AND TO IMPROVE THE UNITED NATIONS:

-- WE WILL STRIVE FOR PEACE IN THE TROUBLED AREAS OF THE WORLD;

- -- WE WILL AGGRESSIVELY SEEK TO CONTROL
  THE WEAPONRY OF WAR;
- -- WE WILL PROMOTE A NEW SYSTEM OF
  INTERNATIONAL ECONOMIC PROGRESS AND
  COOPERATION; AND
- -- WE WILL BE STEADFAST IN OUR DEDICATION
  TO THE DIGNITY AND WELL-BEING OF PEOPLE
  THROUGHOUT THE WORLD.

I BELIEVE THIS IS A FOREIGN POLICY THAT
IS CONSISTENT WITH AMERICA'S HISTORIC
VALUES AND COMMITMENTS. I BELIEVE IT IS
A FOREIGN POLICY THAT IS CONSONANT WITH
THE IDEALS OF THE UNITED NATIONS.

THANK YOU.

THE WHITE HOUSE WASHINGTON

March 16, 1977

Bob Lipshutz

In accordance with your request the signed executive order on Staff Salaries and memorandum to the Management Committee on this subject are attached.

Rick Hutcheson

Staff Salaries



Original to Bab Linder 3/17/77



## THE WHITE HOUSE WASHINGTON

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THE WHITE HOUSE

WASHINGTON

March 15, 1977

MEMORANDUM FOR THE PRESIDENT

FROM:

Bob Lipshutz

SUBJECT:

Staff Salaries

Attached for your signature is the Executive Order setting salaries for the 27 top staff members. Jack Watson has asked that he be permitted to reduce the salary of his two deputies by \$1,000 and increase his other two professionals by \$1,000. There was no disagreement on the part of the Committee.

The second document authorizes the Committee to set the remaining salaries with the restriction that no more than 25 people shall be in the \$35,000 to \$47,500 range and that the average for any given unit shall not exceed \$42,500.

If satisfactory, please indicate your approval on the attached sheets.

Attachment

The rates of compensation on the following are hereby fixed, effective February 27, 1977:

NAME	SALARY
Robert J. Lipshutz	\$56,000
Margaret A. McKenna	48,500
Hamilton Jordan	56,000
Landon Butler	48,500
Stuart E. Eizenstat	56,000
David M. Rubenstein	48,500
Jack H. Watson, Jr.	56,000
Lawrence A. Bailey	47,500
Jane L. Frank	47,500
Margaret Costanza	56,000
Robert A. Nastanovich	48,500
Frank B. Moore	56,000
Deputy Assistant (Senate-Vacant)	48,500
Deputy Assistant (House-Vacant)	48,500
James R. Schlesinger	56,000
Zbigniew K. Brzezinski	56,000
Joseph L. Powell	56,000
Rex L. Granum	48,500
Walter W. Wurfel	48,500

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NAME	SALARY
Timothy E. Kraft	\$51,000
James B. King	51,000
Richard M. Harden	51,000
Hugh A. Carter, Jr.	51,000
Joseph W. Aragon	51,000
Peter G. Bourne	51,000
Martha M. Mitchell	51,000
Gregory S. Schneiders	48,500

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March 15, 1977

MEMORANDUM FOR:

THE MANAGEMENT COMMITTEE

SUBJECT:

Authorization to Establish
Administratively Determined Salaries

The Management Committee, chaired by Robert Lipshutz, is hereby authorized to establish or change salary levels for all personnel on the White House Office staff whose rate of pay is between the level of \$47,499 and \$35,000, with the conditions that no more than 25 persons will be in this category and that the average salary for this category will not exceed \$42,500.

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